#### REPORT OF THE AUDIT OF THE CHRISTIAN COUNTY SHERIFF

For The Year Ended December 31, 2009



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE CHRISTIAN COUNTY SHERIFF

## For The Year Ended December 31, 2009

The Auditor of Public Accounts has completed the Christian County Sheriff's audit for the year ended December 31, 2009. Based upon the audit work performed, the financial statements present fairly, in all material respects, the revenues, and expenditures of the Sheriff and the revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Christian County Sheriff had total receipts of \$2,695,079, which was a \$63,975 decrease from the prior year. Except for reimbursed expenses and 100% fees in the amount of \$703,411 and fiscal court contributions of \$1,267,700, the sheriff paid 25% of revenues to the Christian County Fiscal Court in the amount of \$150,681. This was an increase of \$901 from the prior year. In addition, 75% operating fund expenditures increased by \$120,066. The 75% operating fund balance decreased \$44,256 from the prior year leaving a balance of \$236,638 as of December 31, 2009.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the Sheriff of Christian County, Kentucky, and the statement of revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2009. These financial statements are the responsibility of the Sheriff. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion the accompanying financial statements referred to above present fairly, in all material respects, the revenues and expenditures of the Sheriff and the revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2009, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 15, 2010 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Steve Tribble, Christian County Judge/Executive Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Christian County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

November 15, 2010

#### CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

#### For The Year Ended December 31, 2009

Revenues
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State Fees for Services		\$ 325,027
Circuit Court Clerk		23,415
Fiscal Court		1,267,700
County Clerk		51,429
Commission on Taxes		740,233
Fees Collected for Services: Auto Inspections Accident/Police Reports Serving Papers Carrying Concealed Deadly Weapon Permits Sheriff's 10% Add-On Fees Sheriff's Advertising Fees Crofton Contract	\$ 27,805 8,879 93,180 17,250 59,745 4,935 46,500	258,294
Other Revenues: Reimbursement Overtime Return Check Fees/Tax Bill Fees Building Fund Fees Miscellaneous	3,926 3,249 20,390 133	27,698
Interest Earned		1,283
Total Revenues		2,695,079
<u>Expenditures</u>		
Contracted Services: Fugitive Trips	100,854	
Payments to County: Building Fund Fees	20,390	
Total Expenditures		 121,244

#### CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

Net Revenues		\$ 2,573,835
Payments to State Treasurer: 75% Operating Fund 25% County Fund	\$ 2,423,154 150,681	2,573,835
Balance Due at Completion of Audit		\$ 0

# CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

#### For The Year Ended December 31, 2009

	75% Operating Fund		25% County Fund		Totals	
Fund Balance - January 1, 2009	\$	280,894	\$		\$	280,894
Revenues						
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)		2,423,154		150,681		2,423,154 150,681
Total Funds Available		2,704,048		150,681		2,854,729
<u>Expenditures</u>						
Christian County Government				150,681		150,681
Personnel Services-						
Official's Salary		91,728				91,728
Deputies' Salaries		1,312,094				1,312,094
Part-Time Salaries		12,158				12,158
Overtime Gross		2,646				2,646
Employee Benefits-						
Social Security		98,530				98,530
Retirement		185,383				185,383
Workman's Comp		7,263				7,263
Health Insurance		306,609				306,609
Contracted Services-						
Advertising		817				817
Data Processing Services		1,055				1,055
Rentals		3,528				3,528
Materials and Supplies-						
Office Supplies		15,604				15,604
Uniforms		14,684				14,684
Other Charges-						
Ammunition		5,976				5,976
Convention		2,865				2,865
Dues		2,823				2,823

CHRISTIAN COUNTY
LEWIS LEAVELL, JR., SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE SHERIFF'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2009
(Continued)

	75%	25%		
	Operating	County		
	Fund	Fund	Totals	
Expenditures (Continued)				
Other Charges-				
K-9	\$ 6,096	\$	\$ 6,096	
Maintenance Agreement	7,179		7,179	
Medical Services	368		368	
Miscellaneous	311		311	
New Hire Testing	1,151		1,151	
Postage	12,177		12,177	
Printing	962		962	
Repair Office Equipment	810		810	
Software	14,530		14,530	
Telephone	18,338		18,338	
Travel	18,099		18,099	
Auto Expenses-				
Gasoline	87,422		87,422	
Maintenance and Repairs	48,308		48,308	
Tires	7,696		7,696	
Capital Outlay-				
Equipment	70,986		70,986	
Office Equipment	8,782		8,782	
Vehicles	100,432		100,432	
Total Expenditures	2,467,410	150,681	2,618,091	
Fund Balance - December 31, 2009	\$ 236,638	\$ 0	\$ 236,638	

## CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the Sheriff as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31:

- Interest receivable
- Collection on accounts due from others for 2009 services
- Reimbursements for 2009 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2009
- Payroll expenditures incurred but not paid

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2009 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the first six months and 16.16 percent for the last 6 months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Christian County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Christian County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2009 (Continued)

#### Note 4. Leased Vehicles

The Christian County Sheriff's Office makes payments on lease agreements for Sheriff's vehicles included in the Christian County Fiscal Court's financial statements. The county is listed as the lessee on the lease agreements with KACO.

#### Note 5. K-9/Donation Account

The Christian County Sheriff maintains a K-9/Donation account for the purpose of maintaining a drug dog. The beginning balance as of January 1, 2009 was \$24,754. Receipts for 2009 were \$11,760. Disbursements for 2009 were \$35,864. The balance as of December 31, 2009 was \$650.

#### Note 6. Discretionary Fund

The Christian County Sheriff maintains a Discretionary Account in accordance with KRS 64.345. As of January 1, 2009 the balance of the Discretionary Account was \$2,163. The Sheriff received \$5,000 and made no expenditures during 2009. The ending balance as of December 31, 2009 was \$7,163, which is not available for excess fees until the end of the Sheriff's term.

#### Note 7. Drug Fund

The Christian County Sheriff established a Drug Fund Account for monies received from court ordered forfeitures in connection with drug related arrests. During 2009, receipts were \$36,481 and expenditures were \$13,389 resulting in a balance of \$23,092, as of December 31, 2009.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Christian County Sheriff for the year ended December 31, 2009, and have issued our report thereon dated November 15, 2010. The County Sheriff's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Christian County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Christian County Sheriff's financial statement for the year ended December 31, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management, the Christian County Fiscal Court, others within the entity, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

November 15, 2010